

GLA21/6.3 Business Plan and Budget for 2009/10

14 January 2009

BOARD PAPER REFERENCE – GLA21/6.3 – BUSINESS PLAN AND BUDGET FOR 2009/10

The business planning process for the financial year 2009/10 has taken into account the (i) experience of 2008/9, and (ii) the recommendations of the Gangmasters Licensing Authority Annual Review 2008 carried out by the University of Liverpool and in particular the Review's recommendations on a Composite Performance Index (CPI) for the GLA.

This has led to the production of a Business Plan for 2009/10 which is focused on process and output measures and indicators, and a 'Scorecard' which will be used to assess the impact of the GLA's activities over the twelve month period to 31st March 2010.

The Scorecard (annex 1) is based on the CPI but excludes exogenous factors in the University of Liverpool recommendations.

The Business Plan (annex 2) is meant to be a management tool to control and run the GLA and it will be the basis of the monthly Performance Report which will be the key control and monitoring report used by the GLA executive team. The Performance Report will be reviewed each month at the Executive Management Board. Each quarter a consolidated summary of the Performance Reports will be produced and circulated to board members.

The budget for 2009/10 reflects the reduction of income arising from the changing methodology regarding fees consultation (as a result of agreement with Defra and HMT) and a copy of the budget is attached in annex 3.

Business Plan 2008/09; Targets 1.4 and 1.5

Paper classification: For decision

One of the observations of the Gangmasters Licensing Authority Annual Review 2008 carried out by the University of Liverpool was that the "commitment to inspect TLWG labour providers" was not the best use of our inspection resources. This supports the view developed internally over the past nine months. We appear to have largely improved the performance of previous TLWG labour providers through our activities. Therefore, we have decided to drop Target 1.4 and use our resources on intelligence led operations as opposed to inspections determine by whether or not a particular labour provider was initially in the TLWG scheme. Similarly, we have dropped the routine target on clearing ALCs (Target 1.5).

Annex 1

SCORECARD FY 09/10

<u>Foreword</u>

This Annual Scorecard reflects the recommendations of the Gangmasters Licensing Authority Annual Review 2008 carried out by the University of Liverpool and in particular the Review's recommendations on a Composite Performance Index (CPI) for the GLA.

In addition to the CPI measures included in this Scorecard, during the year we will carry out an Agency Worker Survey (Domain D of the CPI proposed in the Review).

At the start of each year a projection is made for the year-end figures. Then, at year-end, these projections are converted to actual and the variance *between years* compared to assess the overall impact of the GLA over the twelve months. The variance between the start of year projection and the end-year actual will be commented upon if necessary.

We will continue to monitor out detailed process and output performance regularly through the Annual Business Plan and this will be reviewed by the Executive Management Board on a monthly basis, with a quarterly Performance Summary being issued to board members.

Ian Livsey *Chief Executive*

<u>Indicator 1 – Labour providers</u>

Paper classification: For decision

Licensing

No. Licences	2008 Baseline	2009 Projection	Variance
No Licences	1203		
% Licences with ALCs	6%		
% Licences Refused	4%		
% Licences Ceased	24%		

Labour Provider Survey

Survey Data	2008 Baseline	2009 Projection	Variance
% Visited by GLA	48%		
% in favour of	79%		
licensing			
% in favour of	64%		
extending licensing			

Shellfish Labour Providers

Shellfish Labour	2008 Baseline	2009 Projection	Variance
Providers			
Licensed	0.7%		
gangmasters as %			
SFC permits			

<u>Indicator 2 – Intelligence, Compliance, Enforcement, Prosecution</u>

Intelligence

Intelligence Data	2008 Baseline	2009 Projection	Variance
Number of	1485		
intelligence reports			
% Intelligence			
linked to unlicensed	28%		
activity			

Application and Compliance Inspections

Paper classification: For decision

Inspections Data	2008 Baseline	2009 Projection	Variance
Number of	586		
inspections			

Enforcement

Enforcement Data	2008 Baseline	2009 Projection	Variance
Total Number of	145		
Enforcement Cases			

Revocations

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Revocations Data	2008 Baseline	2009 Projection	Variance
Total licence	35		
revocations			
Licence revocations	7		
with immediate			
effect			
I			

Appeals

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Appeals Data	2008 Baseline	2009 Projection	Variance
Total Number of	39		
Appeals			
% Appeals GLA lost	3%		

Prosecutions

Prosecution Data	2008 Baseline	2009 Projection	Variance
Number of	1		
Prosecutions Taken			
Up			
Number of	1		
Prosecutions Won			

<u>Indicator 3 – Organisational</u>

Paper classification: For decision

Appeals Data	2008 Baseline	2009 Projection	Variance
Expenditure Budget	£3,270,800		
Staff	55		
Responding to	97%		
requests for			
information			
Encouraging on-line	61%		
applications			
Licensing decisions	60%		
within 30 days			
95% of intelligence	84%		
decisions within 10			
days			

Annex 2

GLA BUSINESS PLAN FY 09/10

Foreword

Our activities in FY09/10 will be focused on tackling those who fail to comply with the licensing standards and those who continue to operate outside the law.

The period FY09/10 will see an increasing use of covert techniques, new enforcement activities and highly targeted operations.

We will continue to have a high profile for our work in tackling exploitation through an active media campaign and close working with our partner agencies.

Ian Livsey *Chief Executive*

Corporate Plan Objective 1 – Enforcement, Inspections and Compliance

Business Plan Objectives

Paper classification: For decision

Target 1.1	To carry out a series of high profile operational projects and planned enforcement activity which will disrupt and deter non-compliant labour providers. Enforcement activities throughout the year will include road stops, labour user visits and planned operations.
Measure	12 projects in 2009/10
Owner	Operations Team Leaders
Target 1.2	The GLA will make licensing decisions promptly based on evidence from inspections.
Measure	80% of applications requiring a licence decision completed within 3 days of receipt of the inspection report.
Owner	Licensing
Target 1.3	A projected number of new licence inspections will be completed.
Measure	150 application inspections completed.
Owner	Operations Team Leaders
Target 1.4	To inspect licence holders classed as new businesses – those LPs that have the "new business" tag on the public register suggesting that they are not currently trading in the regulated sectors.
Measure	Inspections on 80% of new business inspections
Owner	Operations Team Leaders
Target 1.5	To meet inspection timescales (time from scheduling to inspection report input).
Measure	At least 80% of application and compliance inspections carried out within 30 working days.
Owner	Operations Team Leaders

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Target 1.6	To ensure that inspections are carried out consistently and accurately.
Measure	10% random review of inspection reports.
	100% review of inspections where a concern has been raised.
Owner	Operations Team Leaders
Target 1.7	Effective use of intelligence analysis to support field operations.
Measure	95% of intelligence systems checks entered into the GLA licensing system within 10 days.
Owner	Intelligence
Target 1.8	To meet investigation timescales (from initiation to appropriate conclusion – e.g. appropriate sanction, if offences are proven).
Measure	90% of labour provider investigations requiring sanction referred to Defra Legal, DARDNI or the Procurator Fiscal (as appropriate) or their agents, for a decision within 3 months of the date of allocation to an investigating officer. 90% of labour user investigations requiring sanction referred to Defra Legal, DARDNI or the Procurator Fiscal (as appropriate) or their agents, for a decision within 6 months of the date of allocation to an investigating officer. 100% of labour provider cases not requiring sanction closed by enforcement management team within 3 months of the date of allocation to the investigating officer. 100% of labour user cases not requiring sanction closed by enforcement management team within 6 months of the date of allocation to the investigating officer.
Owner	Operations Team Leaders

Target 1.9	To ensure inspections and operations are intelligence led.
Measure	80% of tasked inspections result in the identification of serious non-compliance/unlicensed activity that is sanctionable (ALCs, revocation, warning or prosecution).
Owner	Operations Team Leaders/Intelligence

Corporate Plan Objective 2 – Communications

Business Plan Objectives

Paper classification: For decision

Target 2.1	Securing high level media coverage for GLA operations
Measure	Media plan produced for each operational project. Applicants chose the web as their preferred option due to ease of use, speed and accessibility as evidenced through feedback. Press releases issued for revocations and refusals as part of the "naming and shaming" campaign. Post-operation monitoring and media follow up identifying take-up by types of media.
Owner	Communications/ Operations Team Leaders
Target 2.2	Compliance with Application Submission Strategy: applicants choose the web as their preferred option due to ease of use, speed and accessibility as evidenced through feedback.
Measure	75% of renewals for a gangmasters licence made online.
Owner	Licensing
Target 2.3	Providing information to labour providers and labour users
Measure	Production of Licensing News — quarterly Production of Labour Users Newsletter — quarterly
Owner	Policy
Target 2.4	Meeting response times for public correspondence
Measure	Draft responses to written PQ's within 3 working days. Draft responses to oral PQ's within agreed deadlines. Correspondence to ministers and members of the public within 5 working days and a full response within 15 working days. If this is impractical, a letter will be sent within 5 working days setting out the response timeframe. Freedom of Information and Data Protection enquiries responded to within 20 working days. Initial response to appeals sent within 5 working days and a full response within 20 working days. No more than 5% of enquiries result in further correspondence
Owner	Policy

Corporate Plan Objective 3 – Financial Performance

Business Plan Objectives

Target 3.1	Operate on an effective and efficient basis to ensure that no undue financial burden is imposed on licence payers. Reduce the unit cost of issued licences.
Measure	5% reduction over the 2008/9 costs of processing licences.
Owner	Deputy Chief Executive and Director of Finance
Target 3.2	To increase the volumes of waste paper and toner cartridges sent for recycling and monitor the CO2 emissions of GLA business related travel.
Measure	Monthly report on the volume of waste paper recycled, numbers of toner cartridges recycled and CO2 emissions.
Owner	Deputy Chief Executive and Director of Finance

Corporate Plan Objective 4 – People

Business Plan Objectives

Target 4.1	To work towards achieving IiP status in June 2009
Measure	Quarterly report on progress to EMB
Owner	Head of Human Resources
Target 4.2	The GLA will seek to deal with 100% of complaints about GLA staff or processes within the agreed timetable.
Measure	90% of all written complaints responded to fully, within either 5 working days or 15 working days (if a full investigation is required).
	Monthly report which will show:
	 Number of complaints received Target for response Actual response time Number of complaints that required further action/correspondence
Owner	Deputy Chief Executive and Director of Finance
Target 4.3	We will continually review our staffing and structure to ensure that the organisation remains fit for purpose as its operations evolve.
Measure	Analysis of future HR needs to meet business and skills requirements is used to recruit, retain, retrain or redeploy staff.
Owner	Head of Human Resources

Corporate Plan Objective 5 – Strategic Management

Business Plan Objectives

Target 5.1	Completion of Annual Review of GLA – Worker Survey							
Measure	A survey of workers will be completed by 31 st March 2010 as proposed in the Annual Review 2008 carried out by the University of Liverpool.							
Owner	Chief Executive/Policy							

Target 5.2	Governance arrangements improved
Measure	Revisions to board processes, structure and membership implemented.
Owner	Chairman and Chief Executive

GLA One Year Plan 2009/10													Annex 3
GLA Revenue Budget		••				0	0.1				rL		D
	Apr	May	Jun	Jul	Aug	Sep	0ct	Nov	Dec	Jan	Feb	Mar	Budget
Income	25.252	46.050	22.000	40.050	25.550	20.050	20.250	40.55	47.050	47.050	7.700	20.050	200.000
Application Inspection Fees	36,350	16,950											
Licence Fees	81,294	76,810	70,394	65,786	62,543	61,553	60,259	59,251	58,559	59,208	59,917	59,833	775,407
Total Income	117,644	93,760	93,194	108,636	88,093	90,803	89,509	72,801	76,409	77,058	67,617	88,783	1,064,307
<u>Expenditure</u>													
Pay Costs													
Chairman	2,640	2,640	2,640	2,640	2,640	2,640	2,640	2,640	2,640	2,640	2,640	2,640	31,680
Chief Executives Office	12,292	12,292	12,292		12,292	12,292	12,417	12,417	12,417	12,417		28,917	164,754
Policy & Secretariat	15,175	15,175											
Licensing	18,341	18,341	18,341										
Operations	18,125	18,125	18,125							18,851			
Compliance	19,510	19,510								18,989			
Finance & Corporate Services	29,326	29,326											
Performance related pay	5,000	29,320	29,320	5,000		29,320	5,000		30,799	5,000		28,535	
	3,000			3,000			3,000	,		3,000		20,333	40,333
Temporary Labour	100 400	115 400	115 400	100 400	115 400	115 400	100.040	110 040	110 040	100.040	110.040	162.270	1.455.047
Total Pay Costs	120,409	115,409	115,409	120,409	115,409	115,409	123,243	118,243	118,243	123,243	118,243	163,278	1,466,947
Non Pay Costs													
Travel & subsistence	8,750	8,750	8,750	8,750	8,750	8,750	8,750	8,750	8,750	8,750	8,750	8,750	105,000
Accommodation	4,200	4,200	4,200	4,200	4,200	4,200	4,200	4,200	4,200	4,200	4,200	4,200	50,400
Office machinery	250			250			250)		250			1,000
Telephone	2,100	2,100	2,100	2,100	2,100	2,100	2,100	2,100	2,100	2,100	2,100	2,100	25,200
Stationery/postage	1,500	1,500	1,500	1,500	1,500	1,500	1,500	1,500	1,500	1,500	1,500	1,500	18,000
Board expenses	1,500	1,000		1,500	1,000		1,500	1,000)		1,500	1,000	10,000
Internal audit	,	-,		,				,			,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	20,000	
External audit												32,000	
Annual Report												3,500	
Recruitment costs		5,000				5,000						3,300	10,000
Vehicle hire	200	200		200	200			200	200	200	200	200	
Training	2,083	2,083	2,083							2,083			
		5,691											
App Opps for LAWS	5,691		5,691		5,691					5,691			
Desktop Support	4,100	4,100											
Software licenses & Support	1,300	1,300								1,300			
Policy & Communications	6,833	6,833	6,833										
Miscellaneous	375	3,775						-,					
Interpreters	1,900	1,900	1,900		-,			-,		1,900		-,	
Legal Costs (Appeals)	10,416	10,416		10,416			10,416			10,416			
External Inspections		2,500			2,500			2,500)		2,500		10,000
Measuring Outcomes	10,000			10,000			10,000)		10,000			40,000
HR Consultancy			2,500			2,500			2,500			2,500	
Depreciation	16,000	16,000	16,000			16,000	16,000	16,000	16,000	16,000	16,000	16,000	192,000
Total non pay costs	77,198	77,348	68,848	78,098	69,848	76,348	77,598	69,848	68,848	76,598	70,348	140,089	951,017
Enforcement Transfer	83,078	79,308	77,483	83,483	76,683	80,108	84,705	78,130	78,930	84,255	78,355	129,445	1,013,959
TOTAL EXPENDITURE	114,529	113,449	106,774	115,024	108,574	111,649	116,136	109,961	108,161	115,586	110,236	173,922	1,404,005
Surplus/Deficit	3,115	(19,689)	(13,580)	(6,388)	(20,481)	(20,846)	(26,627)	(37,160)	(31,752)	(38,528)	(42,619)	(85,139)	(339,698)

													Annex 3
Enforcement One Year Plan 2009/10													
Enforcement Revenue Budget													
	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Budget
<u>Expenditure</u>													
Pay Costs													
Intelligence	17,478	17,478	17,478	17,478	17,478	17,478	18,177	18,177	18,177	18,177	18,177	18,177	213,93
Enforcement	43,573	43,573	43,573	52,619	52,619	52,619	53,824	53,824	53,824	54,211	54,187	54,187	612,63
Performance Related Pay	2,000			2,000			2,000			2,000		20,929	28,92
Allowances Contingency													
Temporary Labour	1,166	1,166	1,166	1,166	1,166	1,166	1,166	1,166	1,166	1,166	1,166	1,166	13,99
Total Pay Costs	64,217	62,217	62,217	73,263	71,263	71,263	75,167	73,167	73,167	75,554	73,530	94,459	869,48
Non Pay Costs													
T&S	11,500	11.000	11.000	12.500	11.500	11.500	11.500	11.500	11.500	11.500	11.500	11,500	138,00
Vehicle Hire	200	200			200			,	200			200	2,40
Training	4,000	3,741	1,391		4,000				3,000			1,400	36,00
Interpretors (Witness Statements etc)	1,000	1,000			1,000				1,000			1,000	12,00
Home working equipment	500	500	1,000		200		1,000	200	1,000	1,000	200	1,000	1,70
Telephones/Radio	2,817	2,817	2,817		2,817		2,817		2.817	2,817		2.817	33,80
							-,		-,	-,	-,	1,300	
IT Support	1,300 200	1,300 200	1,300 200		1,300 200				1,300			200	15,600
IT Enhancements	200	200			200	200		200	200			200	2,40
IT Forensics			5,000				5,000			5,000			15,000
Business Improvement Opportunities			2,500			2,500			2,500			2,500	10,000
Court Attendace for Prosecutions			1,250			1,250			1,250			1,250	5,000
Witness care and support													(
Recruitment		5,000	5,000			5,000							15,000
Miscellaneous	167	167	167	167	167	167	167	167	167	167	167	167	2,00
Clothing	500	500						250					1,25
Pool Equipment Costs	3,200			3,200			3,200			3,200			12,800
Total Non Pay Costs	25,384	26,425	31,925	22,775	21,384	37,434	26,784	19,029	23,934	26,775	18,775	22,334	302,958
Plus Overhead Transfer From Enforcement	83,078	79,308	77,483	83,483	76,683	80,108	84,705	78,130	78,930	84,255	78,355	129,445	1,013,959
TOTAL EXPENDITURE	172,679	167,950	171,625	179,521	169,330	188,805	186,656	170,326	176,031	186,584	170,660	246,238	2,186,40
ENFORCEMENT NORTHERN IRELAND	Apr	May	Jun	Jul	Aug	Sep	0ct	Nov	Dec	Jan	Feb	Mar	Budget
Income	8,333	8,333	8,333	8,333	8,333	8,333	8,333	8,333	8,333	8,333	8,333	8,333	100,000
<u>EXPENDITURE</u>													
Pay Costs	5,930	5,930	5,930	5,930	5,930	5,930	6,168	6,168	6,168	6,168	6,168	6,168	72,588
Performance Related Pay												2,903	2,903
T&S	1,100	1,100	1,100	1,100	1,100	1,100	1,100	1,100	1,100	1,100	1,100	1,100	13,200
Training			50			50			50			50	250
	50												
Training	50	25	25	25	25			25	25	25	25		200
Training Interpreters (Witness Statements etc)	50 125	25 125		25 125	25 125	125	125	25 125	25 125	25 125	25 125	125	200 1,500
Training Interpreters (Witness Statements etc) Equipment			25				125 7,393					125 10,346	